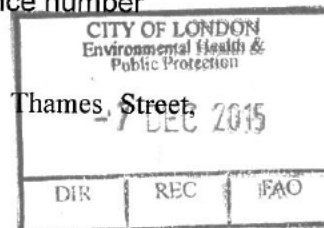


## FORM FOR APPLYING FOR A SUMMARY LICENCE REVIEW

[Insert name and address of relevant licensing authority and its reference number (optional)]

City of London Licensing Department, Walbrook Wharf, 78-83 Upper Thames Street,  
London EC4R 3TD



**Application for the review of a premises licence under section 53A of the Licensing Act 2003 (premises associated with serious crime or disorder)**

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing the form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. **Use additional sheets if necessary.**

I Inspector Simon Douglas [on behalf of] the chief officer of police for the City of London Police police area apply for the review of a premises licence under section 53A of the Licensing Act 2003.

**1. Premises details:**

Postal address of premises, or if none or not known, ordnance survey map reference or description:

**Caravaggio  
107-112 Leadenhall Street  
EC3A 4AF**

Post town: London

Post code (if known): **EC3A 4AF**

**2. Premises licence details:**

Name of premises licence holder (if known): Roc Restaurants Ltd

Number of premises licence holder (if known): [REDACTED]

**3. Certificate under section 53A(1)(b) of the Licensing Act 2003 [Please read guidance note 1]:**

I confirm that a certificate has been given by a senior member of the police force for the police area above that in his opinion the above premises are associated with

serious crime or disorder or both, and the certificate accompanies this application.

(Please tick the box to confirm)

**4. Details of association of the above premises with serious crime, serious disorder or both:**

[Please read guidance note 2]

1. **A Summary Review is being sought as a result of a serious incident of crime and disorder associated with the premises in the early hours of Saturday night going into Sunday morning on 6th December 2015. This incident included a fatal stabbing at around 03:20hrs.**
2. **Police were called to the scene of a male stabbed outside Caravaggio, Leadenhall Street. An argument had occurred inside the premises involving the assailant and the victim which spilled out onto the street. The male has since died in hospital and police are treating the matter as murder.**
3. **A Promoted Event was being held there and when officers arrived they were greeted by a large volatile crowd. Officers at the scene tried to establish some control. It was reported that some patrons of Carravaggio's had run from the venue and had started to fight near Undershaft. A number of arrests were made for possession of offensive weapons and grievous bodily harm as a result.**
4. **The on-duty Inspector identified the head doorman and asked for his assistance. There were five door staff who could have assisted but they failed to engage and assist police in clearing the restaurant.**
5. **One of the promoters attempted to get back into the venue to retrieve a birthday cake, causing unnecessary diversions for police who were dealing with a fatally wounded man outside. Neither the manager nor head doorman was doing anything to stop him going back into the venue even though they had been asked to assist with the venue clearance in order to preserve the scene.**
6. **Police finally cleared the venue. Outside, the promoter who had been attempting to regain entry, was arrested for a public order offence. The crowd and the security staff then turned on police who were detaining the promoter. Police had to form a cordon around their colleagues and the arrested man to prevent interference of the arrest and for the safety of the arresting officers.**
7. **It transpires that the security staff were not independent but were instead friends of the promoter and so less professionally accountable for their actions. This unsatisfactory situation has been highlighted to the Premises Licence Holder's management on several previous occasions by police officers.**
8. **Outside the venue, both full and empty nitrous oxide canisters were found. Nitrous oxide and its use (although not illegal per se) has been connected with deaths on the party scene over the last few years.**
9. **The premises has a good record in terms of its core activity as a family-run Italian style restaurant. In fairness, other Promoted Events have been held at the premises with very little incident, although an assault occurred in June 2015 and it was that incident (and after considerable representation from**

police) that compelled the owner to install CCTV.

10. Over several years we have tried to convince the co-owner Piero Quaradhegini, to only operate within his core business activity as a restaurateur. He has chosen not to follow this advice.

11. As a restaurant operator Mr Quaradhegini runs his restaurant well from a licensing perspective, as is to be expected. However due to the fact that there are significant financial gains to be had from hiring out his premises for Promoted Events after usual restaurant hours, he has been reticent to heed our warnings as to the risks of doing so.

12. Police do not believe Mr Quaradhegini has the required experience or skills to operate late night events at his venue, whether directly or indirectly.

13. The police do not believe it is not good enough for a responsible licence holder to delegate his licensing responsibilities to others - particularly when external promoters have less interest in the promotion of the licensing objectives than the licence holder himself – and then later assert they are not to be held responsible for incidents associated with their premises.

14. It seems clear that the crowd who attended this Promoted Event are not the usual transient community of the City of London that work and socialise in the City and who, overwhelmingly, do not have in their possession knives to be used to kill others (as in this case).

15. This event was risk assessed by the police as low risk. The promoters were known to us and they had held events without problems before at the venue. It had been declared as an event for the “older and more mature” crowd. However this claim may not be correct. The victim was aged only 22 and his associates who provided witness statements were also around the same age.

16. This event, an alleged Birthday Party, has resulted in a catastrophe in terms of not only the final outcome but the running of the event:

- i. A mature crowd was expected to attend an event
- ii. A young male aged 22 has been stabbed to death
- iii. A promoter to whom the licence holder has apparently delegated responsibility has been obstructive and arrested for a Public Order offence
- iv. Four of the party goers have been arrested for various offences including possession of offensive weapons and grievous bodily harm
- v. Independent door staff have not been employed by the venue, instead friends of the promoter were employed and they failed to conduct themselves well when tested
- vi. The same door staff have acted in concert with a hostile crowd of party goers in attempting to obstruct police in the execution of their duty.

17. Given that the police have less concerns about the premises continuing to operate as, and only as, a proper restaurant during normal restaurant hours, the police invite the licensing authority to consider imposing the following interim steps as necessary, appropriate and proportionate measures pending a full review of the premises licence:

- i. All licensable activities shall end at 23:30hrs

- ii. All persons (save for staff) shall be off the premises and the premises closed to the public by midnight
- iii. No externally promoted events shall be held at the premises.
- iv. Alcohol shall only be sold to a person sitting down eating a substantial table meal and for consumption with that meal.

Signature of applicant: Simon Douglas  
Date: 7/12/2015  
Capacity: Police Licensing Inspector

**Contact details for matters concerning this application:**

Address: **Police Licensing**  
**78-83 Upper Thames Street**  
**Walbrook Wharf**  
**EC4R 3TD**

Telephone number(s): [REDACTED]

Email: [REDACTED]

**Notes for guidance:**

1. A certificate of the kind mentioned in the form must accompany the application in order for it to be valid under the terms of the Licensing Act 2003. The certificate must explicitly state the senior officer's opinion that the premises in question are associated with serious crime, serious disorder or both.

Serious crime is defined by reference to section 81 of the Regulation of Investigatory Powers Act 2000. In summary, it means:

- conduct that amounts to one or more criminal offences for which a person who has attained the age of eighteen and has no previous convictions could reasonably be expected to be sentenced to imprisonment for a term of three years or more; or
- conduct that amounts to one or more criminal offences and involves the use of violence, results in substantial financial gain or is conduct by a large number of persons in pursuit of a common purpose.

Serious disorder is not defined in legislation, and so bears its ordinary English meaning.

2. Briefly describe the circumstances giving rise to the opinion that the above premises are associated with serious crime, serious disorder, or both.